

Message Text

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INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 USIA-15 AGR-20 SAM-01 AID-20 COME-00 EB-11

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OMB-01 IO-14 CU-05 DRC-01 NIC-01 /236 W

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FM AMCONSUL LOURENCO MARQUES

TO SECSTATE WASHDC PRIORITY 2913

INFO AMEMBASSY BLANTYRE PRIORITY

AMEMBASSY CONAKRY PRIORITY

AMCONSUL CAPE TOWN PRIORITY

AMEMBASSY DAKAR PRIORITY

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AMEMBASSY NAIROBI

AMEMBASSY PRETORIA PRIORITY

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CAPE TOWN FOR EMBASSY

DEPT PLEASE PASS AID/AF FOR BROWN

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REF: LOURENCO MARQUES 0822 (NOTAL)

E.O. 11652: N/A

TAGS: PFOR, PGOV, MZ

SUBJ: SUMMARY AND ANALYSIS OF SAMORA MACHEL'S MESSAGE TO THE
NEW TRANSITIONAL GOVERNMENT OF MOZAMBIQUE

SUMMARY: MACHEL'S MESSAGE ON ASSUMPTION OF OFFICE OF TRANSITIONAL GOVERNMENT LED BY FRELIMO WAS CLEARLY INTENDED PROVIDE ACTION PROGRAM WHICH FRELIMO HAS BEEN ACCUSED OF NOT HAVING AND TO LAY DOWN THE GENERAL POLICY LINES TO BE FOLLOWED BY THE GOVERNMENT IN THE PERIOD PRIOR TO INDEPENDENCE. FOR PURPOSES OF ANALYSIS MESSAGE MAY BE DIVIDED INTO TWO PRINCIPAL THEMES: ECONOMIC DEVELOPMENT (WITH EMPHASIS ON SELF-RELIANCE AND AGRICULTURE) AND CONSOLIDATION OF POLITICAL POWER BY FRELIMO (WITH EMPHASIS ON THE ROLE OF THE PARTY).

(A) ECONOMIC DEVELOPMENT

(1) RE PRESENT ECONOMIC AND FINANCIAL SITUATION, BALANCE OF PAYMENTS DEFICIT AND RAPIDLY RISING COST OF LIVING, MACHEL SAID ECONOMIC STRATEGY MUST BE BASED ON PRINCIPLE OF SELF RELIANCE. CALLED FOR RESTRICTION OF UNNECESSARY CONSUMPTION, STEPPED UP PRODUCTION AND INCREASED PRODUCTIVITY AND ESTABLISHMENT OF MOZAMBIKAN BANK OF ISSUE. (PRIME MINISTER CHISSANO LATER SAID IN PRESS INTERVIEW THAT PRIORITY WOULD BE GIVEN TO DOMESTIC CONSUMPTION AND ONLY SURPLUSES RESULTING FROM HIGHER PRODUCTION WOULD BE EXPORTED. (THIS APPLIES TO SUGAR AND COTTON.)

(2) ON LABOR RELATIONS, MACHEL STATED MERE WAGE INCREASES WOULD NOT SOLVE PROBLEM AND WOULD INEVITABLY BE TRANSFERRED TO PRICE INCREASES. HE STATED FLATLY THERE IS NO MORE REASON FOR STRIKES, AND THE WATCHWORDS WERE "AUSTERITY AND WORK."

(3) POINTING TO TREMENDOUS IMBALANCE BETWEEN STANDARD OF LIVING IN COUNTRYSIDE AND THAT IN URBAN CENTERS. MACHEL SAID PRIORITY MUST BE GIVEN TO DEVELOPMENT OF AGRICULTURE, ANIMAL HUSBANDRY AND USE OF SUBSOIL RESOURCES.

(4) RE INDUSTRIAL DEVELOPMENT, MACHEL STATED IT MUST BE LIMITED OFFICIAL USE

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BASED ON PROCESSING OF NATURAL RESOURCES, MAKING IT POSSIBLE TO DIVERSIFY AND INCREASE VALUE OF EXPORTS. HE SUMMED UP PROCESS AS FOLLOWS: "AGRICULTURE WILL THEREFORE BE THE BASE OF OUR DEVELOPMENT AND INDUSTRY ITS GALVANIZING FACTOR."

(5) RE EDUCATION, MACHEL STATED PRIORITY AIM WOULD BE VIGOROUS BATTLE AGAINST ILLITERACY, ESPECIALLY IN RURAL AREAS. PRE-SUMABLY REFERRING TO SECONDARY AND HIGHER INSTITUTIONS,

MACHEL SAID MASSES MUST HAVE BOTH ACCESS TO AND POWER IN THE SCHOOLS, UNIVERSITIES AND CULTURE. HE SAID SCHOOLS MUST BE CENTERS FOR PROPAGATION OF NATIONAL CULTURE AND POLITICAL, TECHNICAL AND SCIENTIFIC KNOWLEDGE. AT ALL LEVELS THEY MUST BE INSTRUMENT FOR ELIMINATING TRADITIONAL MENTALITY FOSTERED BY COLONIALISM.

(6) RE HEALTH, SAMORA MACHEL AGAIN EMPHASIZED IMBALANCE BETWEEN COUNTRYSIDE AND TOWNS WHERE VAST MAJORITY OF MEDICAL PERSONNEL AND EQUIPMENT CONCENTRATED. HE CALLED FOR CONCERTED EFFORT TO (A) WIPE OUT CAUSES OF DISEASE (B) IMPROVE EATING HABITS BY ENRICHING DIET AND (C) ELIMINATING UNHYGIENIC TRADITIONS. HE SAID PRIORITY MUST BE GIVEN TO PREVENTIVE MEDICINE.

(7) MACHEL CALLED ARMY A PRIMARY INSTRUMENT OF EDUCATION AND A CENTER OF PRODUCTIVE LABOR.

(B) CONSOLIDATION OF POLITICAL POWER BY FRELIMO

(1) TRANSITIONAL GOVERNMENT IS FRELIMO'S INSTRUMENT AT THE STATE LEVEL AND ITS FUNDAMENTAL TASK IS TO CREATE CONDITIONS FOR "PEOPLES DEMOCRATIC POWER" TO BE EXTENDED TO AREAS UNTIL NOW UNDER COLONIAL DOMINATION. LIBERATED ZONES, WHICH INCLUDE "MILLIONS OF MOZAMBICANS" WILL BE MODELS FOR THIS PROCESS. THIS WILL CALL FOR DISMANTLING THE POLITICAL, ADMINISTRATIVE, CULTURAL, FINANCIAL, ECONOMIC, EDUCATIONAL, JURIDICAL AND OTHER ASPECTS OF THE OLD COLONIAL STATE AND REPLACING IT WITH APPROPRIATE STRUCTURES FOR "PEOPLES DEMOCRATIC POWER". FRELIMO HAS EARNED THE RIGHT TO REPRESENT THE MOZAMBICAN PEOPLE IN THIS PROCESS THROUGH ITS 10 YEARS OF STRUGGLE AND NATIONAL RECONSTRUCTION IN THE LIBERATED ZONES, NO ONE CAN CLAIM THAT FRELIMO MILITANTS ARE REPRESENTATIVE OF ANY PARTICULAR RACE, ETHNIC GROUP, LIMITED OFFICIAL USE

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REGION OR RELIGIOUS BELIEF.

(2) SOLUTION TO THE PROBLEMS OF THE MASSES IS MORE POLITICAL THAN ADMINISTRATIVE. FRELIMO MUST UNDERSTAND THE PEOPLE AND THEIR NEEDS. "IN EVERY FACTORY, EVERY DEPARTMENT, EVERY SERVICE, EVERY COMMERCIAL ESTABLISHMENT AND EVERY AGRICULTURAL ENTERPRISE PARTY COMMITTEES MUST BE FORMED."

(3) FRELIMO'S PEOPLES DEMOCRATIC GOVERNMENT WILL BE DISTINGUISHED BY ITS COLLECTIVE WORKING STYLE AND ELIMINATION OF COMPARTMENTALIZATION. GOVERNMENT OFFICIALS EXPECTED TO LIVE MODESTLY, AVOID PRIVILEGE, CORRUPTION, FAVORITISM AND ACCUMULATION OF PROPERTY.

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RSC-01 PRS-01 SP-03 SS-20 USIA-15 AID-20 COME-00

EB-11 FRB-03 TRSE-00 XMB-07 OPIC-12 CIEP-03 LAB-06

SIL-01 OMB-01 AGR-20 CU-05 NIC-01 DRC-01 /236 W

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COMMENT: MACHEL'S MESSAGE IS QUITE CLEARLY AN ANSWER TO THOSE
WHO HAVE SAID THAT FRELIMO, AFTER 10 YEARS OF FIGHTING AND
STRUGGLE AGAINST COLONIALISM, HAD NO PROGRAM FOR THE FUTURE.

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IT IS OBVIOUSLY INTENDED TO ESTABLISH GOALS AND PRIORITIES FOR AN INDEPENDENT MOZAMBIQUE TOWARD WHICH TRANSITIONAL GOVERNMENT CAN WORK. CERTAINLY SUCH A VAST ORDER CANNOT BE ACCOMPLISHED IN NINE MONTHS OF TRANSITIONAL GOVERNMENT AND THE LATTER WILL BE FACED WITH THE NECESSITY FOR PRACTICAL AND INTERIM COMPROMISES. FOR EXAMPLE, TRANSITIONAL GOVERNMENT OBVIOUSLY WILL HAVE TO PROCEED CAUTIOUSLY IN "DISMANTLING PROCESS" IN ORDER TO AVOID ADMINISTRATIVE CONFUSION, SEVERE UNEMPLOYMENT, AND ECONOMIC DECLINE. HOWEVER IT CAN BE EXPECTED TO STICK TO THE PRINCIPLES OUTLINED BY MACHEL WITH QUESTION OF TIMING LEFT OPEN.

ON THE POLITICAL SIDE, OBVIOUSLY FRELIMO'S MAIN PREOCCUPATION WILL BE TO CONSOLIDATE ITS POWER, ITS POPULARITY AMONG ALL TRIBAL AND ETHNIC GROUPS AND ITS ORGANIZATIONAL APPARATUS. MACHEL WARNS AGAINST ULTRA-REVOLUTIONARIES WHO WILL DEMAND OF THE GOVERNMENT DRASTIC AND EXTREMIST MEASURES BUT WHO ARE ACTUALLY REACTIONARIES IN DISGUISE. MEANWHILE TRANSITIONAL

GOVERNMENT ITSELF SEEMS TO BE PROCEEDING WITH UTMOST CAUTION AND, IN PRIME MINISTER CHISSANO'S OWN WORDS, STUDYING EACH PROBLEM ON ITS OWN MERITS. AS STATED REFTEL, IDEOLOGICALLY MACHEL'S PROGRAM IS ALMOST PURITANICAL IN ITS MILITANT MIXTURE OF AFRICAN SOCIALISM AND PURIST COMMUNISM.

FULL TEXT OF SPEECH BEING POUCHED.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INTERIM GOVERNMENT, SPEECHES
Control Number: n/a
Copy: SINGLE
Draft Date: 26 SEP 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: izenbei0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974LOUREN00832
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740271-0621
From: LOURENCO MARQUES
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740912/aaaaajry.tel
Line Count: 254
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION AF
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: LOURENCO MARQUES 0822 (NOTAL)
Review Action: RELEASED, APPROVED
Review Authority: izenbei0
Review Comment: n/a
Review Content Flags:
Review Date: 03 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <03 JUN 2002 by kelleyw0>; APPROVED <12 MAR 2003 by izenbei0>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: PGOV, PDEV, PINS, MZ, FRELIMO, (MACHEL, SAMORA)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005